

**Goodhue
County**
MINNESOTA

Committee of the Whole **October 1, 2024**

Sheriff, Marty Kelly

Chief Deputy, Jonathan Huneke

Facilities Maintenance Director, Tim Redepenning

Court Services Director, Rhonda VanSchoonhoven

Exec. Admin. Asst. Special Projects Lead, Stacy Lance

Purpose

1

Review Adult
Detention Center
Safety Barrier
Project

2

Review Facility
Assessment Scope
of Work

3

Discuss Juvenile
Detention Center
(JDC)

ADC Safety Barrier Project

ADC Incident

- Detainee became non-compliant on the second floor.
- Detainee needed to be taken to the Segregation unit.
- Detainee fought with staff the entire way to the segregation unit



Goodhue County ADC 2nd Floor



Examples of Barriers



Le Sueur County ADC – Preferred Option



ADC Safety Barrier Project

ADC Safety Barriers with 5% future cost increase built in

A Unit \$175,370

B Unit \$146,845

C Unit \$158,465

D Unit \$131,000

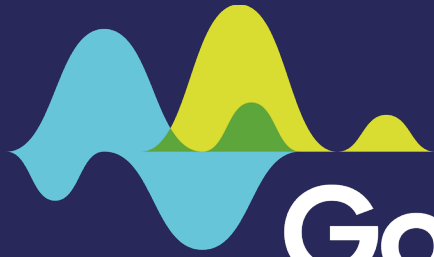
E Unit \$514,485

F Unit \$514,485

*\$500,000 budgeted in 2025 capital plan

Additional dollars will need to be budgeted to complete in 2026 & 2027.





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Facility Assessment Master Planning

Law Enforcement Center (LEC)
Adult Detention Center (ADC)
Justice Center (JC)

What we know..

- Adult Detention Center (ADC), Law Enforcement Center (LEC), Justice Center (JC) complex was put into service 26 years ago.
- ADC furniture, fixtures & equipment needs review, many are obsolete or at the end of their useful life and need to be placed in a future capital plan.
- Deterioration and corrosion of the plumbing and piping systems.
- LEC/ADC Roof was replaced in 2015 and the next replacement falling within the 20-year capital plan.
- Most flooring, lighting, furnishings & finishes are not currently scheduled for replacement.
- Exterior needs: tuckpointing, caulking, painting, sidewalks, parking lots, etc.

A facility assessment and master plan will identify the County's current and future facility needs, prioritize projects and provide cost estimates for short and long-term budget planning.

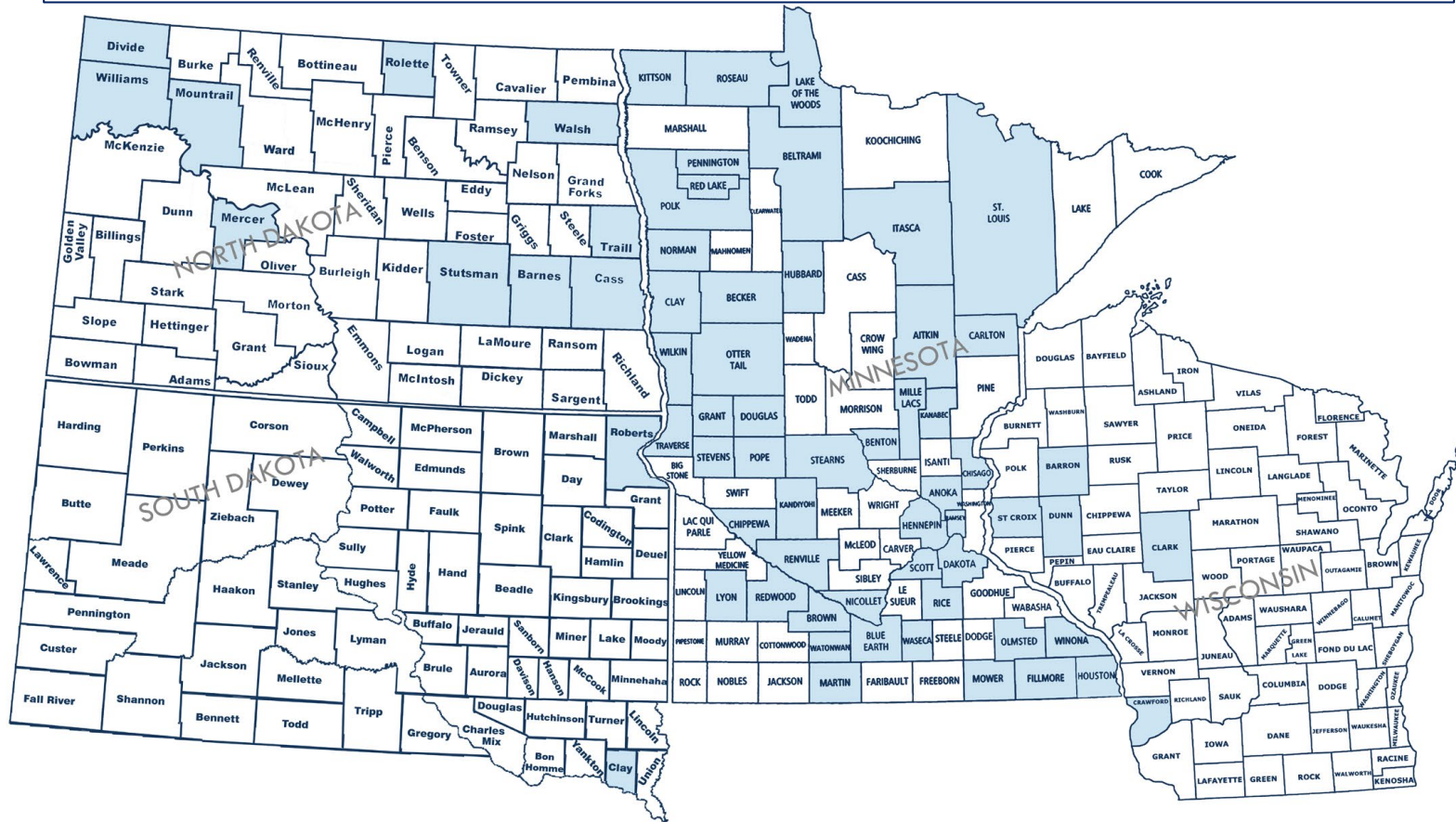
Master Planning Process



Klein McCarthy Architects

Klein McCarthy Architects has performed on over 400 County and State studies, predesigns and projects for government centers, justice centers, jails, public safety facilities, courts and court support, law enforcement centers, and correctional facilities throughout the Midwest.

- Government Services Focus
- Extensive Recent Experience
- User Friendly Study Process
- Commitment to Exceeding Expectations
- Hands-on Involvement of Experienced Staff
- Consistent staff throughout, Planning - Construction
- Solutions Tailored to Your County's Needs
- Practical Values, Follow County Directions – We Listen
- Proven Cost-Efficient Solutions
- Similar Projects: Stearns, Chippewa, Clay, Rice, Itasca & St. Croix Counties
- Resources: Chris Thoma of Elk Creek Consulting - Former Jail Administrator of Chisago County, Former MN Department of Corrections Inspector and Standards Developer.



Masterplanning Understanding

Goodhue County Base Services

- Comprehensive master plan that includes facility needs, HVAC, plumbing, security, fixtures etc. for entire law enforcement/judicial campus. LEC/ADC & Justice Center utilize shared central mechanical systems.
- Roadmap for future facility needs and capital planning for the next 20 years.
- Thorough facilities inventory.
- Detailed architectural, mechanical/electrical and infrastructure review.
- Conceptual options and designs for updated and alternate systems.
- Strategy for improvements, expansions and modifications.
- **Phased master plan implementation for Capital Improvements Plan budgeting.**
- Estimated Base Services Fee of \$35 – \$40,000 (final scope TBD)

Masterplanning Understanding Options

Goodhue County Optional Services

- Cost Estimating
 - Provided by Contegrity Group Inc., a construction manager with extensive judicial experience with Klein McCarthy Architects.
 - Cost estimating of the masterplanning components into immediate, intermediate and future budgets.
 - Estimated Fee of \$7,900

Concept Juvenile Detention Center review addition

- Review of the ADC to determine if an underutilized housing unit could be remodeled for juvenile housing and if so, what would be required to implement this change.
- Provided by Chris Thoma of Elk Creek Consulting.
 - Former Jail Administrator of Chisago County.
 - Former MN Department of Corrections Inspector and Standards Developer.
- Estimated Fee of \$5,300

Recommendations

If Juvenile Detention Center concept is pursued

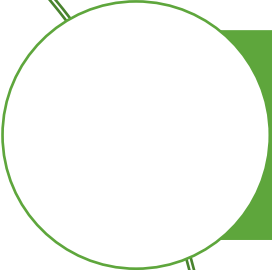
- Include the JDC concept in the Klein McCarthy Facility Assessment/Master Planning Process
- Include Elk Creek Consulting in the JDC planning process
 - Utilize ECC's Jail Administration and Dept of Corrections experience and expertise
 - Identify all facility and operational needs
 - Incorporate the safety systems into concept design
- Utilize Contegrity Group for accurate project estimates

Juvenile Detention Center

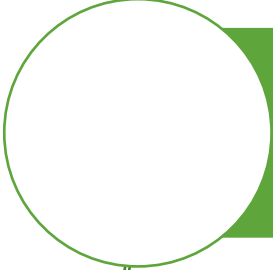
Things to consider:

- Goodhue County Adult Detention Center with an empty unit, have been asked to consider a JDC.
- Statewide Shortage
- MCF Red Wing only takes juveniles for commitments, not detention.

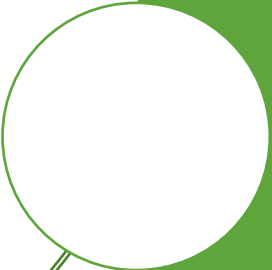
Case Incidents One Juvenile Agent 24-30 Incidents - Sept 2023-2024



Youth 1: Multiple incidents in the home setting; police involvement on various occasions; not able to secure a bed at any one of the secure facilities. Outcome: respite at family members home, respite at Y camp, remained in the home setting with extensive safety planning and eventually placed at evaluation program.

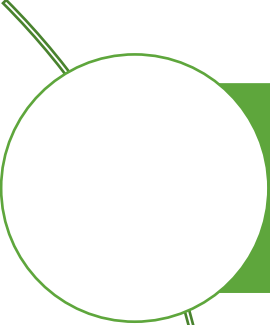


Youth 2: Reported runaway 4+ times. Multiple violations on pre-trial status and unable to obtain a bed at secure facility; Outcome: remained in community, gained additional charge and continued to abscond

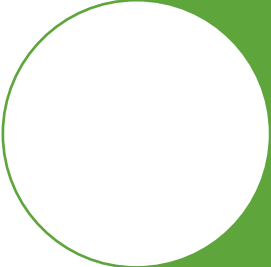


Youth 3: Charged w/assaulting a peace officer, no secure bed available due to not having a contract with any specific facility or locations stating they were unable to take an out of county youth at that time. Brought to the ED. ED held for weeks due to lack of stabilization, denials at other facilities and lack of bed availability in secure setting. No placement option within a five-state radius. Outcome: eventually went home with extensive safety planning. Four departments worked on this without an ability to place.

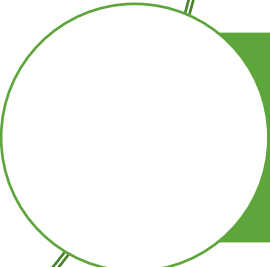
Case Incidents One Juvenile Agent 24-30 Incidents - Sept 2023-2024



Youth 4: Held at DCJSC on a very limited number of days; stated they would not take this youth back, due to behaviors there, no other facility would accept either. Outcome: Youth returned home safety planning and a prayer.



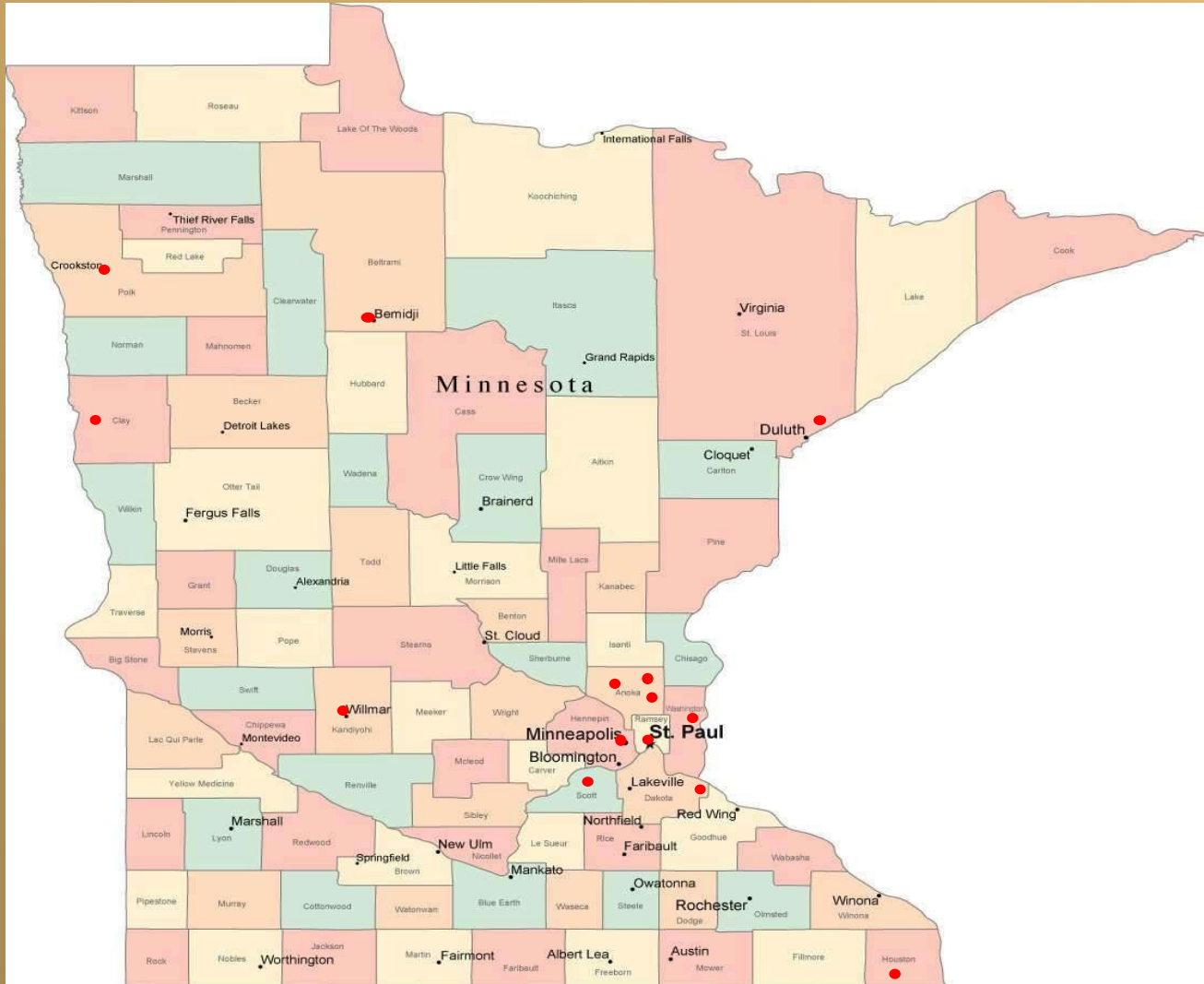
Youth 5: Two incidents occurred with new charges resulting. PD not able to obtain a bed due to no contract, and/or lack of willingness to accept an out of county youth. Remained in the community until a third incident. Was able to obtain non-secure bed. While there, behaviors erupted and location stated youth needed to be out within 48 hrs. despite a court order to be there longer; secure facility would not accept due to behaviors at non-secure, and other locations not willing due to not accepting out of county youth.



Youth 6: Multiple assaultive type behaviors within a residential facility; unable to obtain a secure bed. Residential facility double staffed and attempted to manage behaviors. Outcome: caused harm to staff members resulting in two different staff resigning.

Minnesota Juvenile Detention Map

14 total secure/nonsecure options in the State of MN



Goodhue County Cost

Cost to House Juvenile Offenders

2019 to 8/9/2024 Transport Data juveniles.

- 135 transports
- Cost of Mileage/Deputy Time
\$38,362.16

*the decrease in numbers is due to the lack of bed availability, not because the need has decreased.



01/2014 - 07/2024 Correctional Facility Costs

Year	Correction Facility Costs
2014	\$302,234.33
2015	\$329,212.42
2016	\$600,488.62
2017	\$292,278.05
2018	\$551,557.87
2019	\$269,132.09
2020	\$226,312.81
2021	\$229,719.38
2022	\$298,955.53
2023	\$194,193.78
Jul-24	\$70,960.36
Total	\$3,365,045.24

Long Term vs. Short Term Hold

Short Term Hold Facilities

- May house juveniles up to 8 days.
- Less requirements when compared to long term holds
- Houston County has opened an 8 day hold facility.

Long Term Hold Facilities

- More requirements and regulations such as education and dedicated staffing.



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2960 rules for Children's Residential Facilities for Long Term Holds

Administrative structure: the long-term facility must designate a single administrator of the facility, and in that person's absence, a staff person must be designated as being in charge. Administrator can not be current ADC Captain.

2960.0150 Subpart 3G.

The minimum number of direct care staff that must be present and awake when residents are present/awake is 1 staff per 12 residents. At a minimum, 1 staff per 25 residents must be present /awake at all times in the facility when residents are normally asleep. Programs must meet the requirements of 1-3 if they do not have awake staff at times when residents are normally asleep:

2960.0150 Subpart 3 H. The long-term hold must designate one full-time staff person for every 25 residents to coordinate resident treatment and case plans.



JDC Start-Up Preliminary Estimates – Based on a 24 Bed Facility

	<u>Start-Up Estimates</u>
* F Unit remodel & office space addition for JDC administrative staff	
Remodel existing locker room	\$10,780
Add two security doors in F Unit hallway	\$13,728
Add window in future F Unit conference room	\$4,378
New F Unit conference room	\$18,039
Remodel current F Unit visitation to classroom	\$44,858
Remodel current Video visitation room to offices	\$32,624
Contingency	\$50,000
* Captain salary & benefits one year before JDC opens	\$138,097
* Initial uniforms & employment testing	\$22,100
* Start up expenses	\$25,500
Uniforms for juveniles	
Blankets/Sheets/Towels	
Admission kits	
Books/games, etc.	
Other unknown start up expenses	
* Start up capital expenses (will need to be replaced in future years):	\$83,440
(5) Body cameras	
(5) Portable radios	
(4) Desktops/laptops	
(4) Desks/chairs (staff)	

Total Estimated Start-Up Expenditures \$443,544

* This number does not include additional personnel in other impacted County Depts.



Juvenile Detention Center Estimated Annual Expenditures

	Maximum Risk	Maximum Benefit
* Salary, benefits, overtime, night differential & holiday pay for staff:	\$1,521,448	\$1,521,448
(1) Captain		
(1) Programs Director		
(1) Training Sergeant		
(2) Sergeants		
(8) Detention Deputies		
* Possible need for a Mental Health Provider	\$150,000	
* Possible need for a Records staff	\$86,106	
* Annual uniform allowance	\$12,150	\$12,150
* Annual operating expenses	\$61,100	\$61,100
* Other operating expenses (if not paid by an improvement fund)	\$18,800	\$18,800
* Physician & medical fees	\$300,000	\$300,000
* Detainee meals	\$142,700	\$142,700
* Ongoing pro-rated capital expenses divided out by useful life	\$9,193	\$9,193
Total Estimated Annual Expenditures	\$2,301,497	\$2,065,391



Juvenile Detention Center Estimated Revenues

	Maximum Risk	Maximum Benefit
(8) beds for out-county juveniles used on a per basis need at 75% of the time at \$400/day	\$876,000	
(7) beds for out-county juveniles contracted out for the whole year at \$127,750 annually	\$894,250	
(9) beds for out-county juveniles used on a per basis need at 75% of the time at \$400/day		\$985,500
(9) beds for out-county juveniles contracted out for the whole year at \$127,750 annually		\$1,149,750
Total Revenues	\$1,770,250	\$2,135,250

*The assumption for the remaining beds is that Goodhue County will use 4 – 6 beds, and the maximum risk scenario being the other remaining beds will not be filled.



Summary of Estimated Revenues and Expenditures

	Maximum Risk	Maximum Benefit
Annual Expenditures	\$2,301,497	\$2,065,391
Annual Revenues	\$1,770,250	\$2,135,250
Net	(\$531,247)	\$69,859

*Worst case scenario is the Goodhue County tax levy will have to fund the JDC by \$531,247

*Best case scenario is the JDC will bring in an additional \$69,859 in revenues over expenditures

*Current expense to place Goodhue County juveniles in an out-county facility is an average of \$245,000 annually



Wrap Up & Discussion

Is there a consensus for staff to put additional time & dollars into pursuing a Goodhue County Juvenile Detention Center?

Is there a consensus that Goodhue County is not interested in pursuing a Juvenile Detention Center and no additional staff time spent.



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